

Message Text

CONFIDENTIAL

PAGE 01 STATE 139514
ORIGIN EUR-12

INFO OCT-01 ISO-00 DHA-02 SS-15 SIG-01 IO-13 CIAE-00
DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05
PA-01 PRS-01 SP-02 USIA-06 CU-02 /076 R

DRAFTED BY EUR/RPM:JHMADDEN; JGHUFF
APPROVED BY EUR:GVEST
DHA:CBRODY
D:SOXMAN
EUR/SOV:MLEVITSKY
EUR/EE:CSCHMIDT
EUR/CE:JWARD

-----160852Z 088182 /23

R 160146Z JUN 77
FM SECSTATE WASHDC
TO AMEMBASSY MOSCOW
AMEMBASSY BERLIN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY PRAGUE SOFIA
AMEMBASSY WARSAW
USMISSION NATO
INFO AMEMBASSY BELGRADE
ALL NATO CAPITALS
USMISSION USBERLIN
AMEMBASSY HELSINKI
AMEMBASSY STOCKHOLM
AMEMBASSY DUBLIN
AMEMBASSY BERN
AMEMBASSY VIENNA

C O N F I D E N T I A L STATE 139514

E.O. 11652:GDS

TA : PFOR, CSCE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 139514

SUBJECT: CSCE IMPLEMENTATION DEMARCHE TO HOST GOVERNMENT

BELGRADE ALSO FOR USDEL CSCE

1. SINCE SIGNING OF CSCE FINAL ACT IN AUGUST 1975, WE HAVE
ON NUMEROUS OCCASIONS ENCOURAGED HOST GOVERNMENTS TO

IMPLEMENT FINAL ACT PROVISIONS BY MAKING PROGRESS ON BILATERAL ISSUES OF INTRINSIC INTEREST TO US IN THE VARIOUS AREAS THAT FALL UNDER THE HELSINKI ACCORDS. IN DOING SO, WE HAVE RELIED PRIMARILY ON THE JUDGEMENT OF MISSIONS IN THE FIELD AS TO WHAT ISSUES SHOULD BE PURSUED ACCORDING TO THE LOCAL SITUATION AND THE STATE OF OUR RELATIONS WITH THE HOST GOVERNMENT.

2. A MODEST AMOUNT OF IMPLEMENTATION HAS BEEN ACHIEVED IN THE TWO YEARS SINCE HELSINKI BUT A GREAT DEAL MORE IS NEEDED. AS THE CSCE PREPARATORY MEETING OPENS IN BELGRADE, WE BELIEVE WE MAY BE ENTERING A PERIOD WHERE MORE IMPLEMENTATION PROGRESS IS POSSIBLE. THE SOVIETS AND EASTERN EUROPEANS ARE OBVIOUSLY CONCERNED THAT THEIR IMPLEMENTATION RECORDS WILL BE CRITICIZED AT THE MAIN FOLLOW-UP MEETING WHICH WILL PROBABLY BEGIN IN LATE SEPTEMBER-EARLY OCTOBER.

IN THE INTERVENING MONTHS, AND EVEN AFTER THE MAIN MEETING STARTS, WE SHOULD THEREFORE TAKE FURTHER STEPS TO URGE IMPLEMENTATION ON SPECIFIC ISSUES.

3. BY JUNE 30, WE NEED TO HAVE YOUR VIEWS ON WHAT ISSUES WE SHOULD RAISE IN ANOTHER ROUND OF IMPLEMENTATION DEMARCHES WITH THE HOST GOVERNMENTS IN THE VARIOUS AREAS COVERED BY THE FINAL ACT, WITH PARTICULAR ATTENTION TO HUMAN RIGHTS RELATED SUBJECTS IN BASKET III. IN CONSIDERING ISSUES, YOU SHOULD REVIEW MATTERS WHICH HAVE BEEN DISCUSSED IN PREVIOUS BILATERALS AND CAREFULLY REVIEW PROVISIONS OF FINAL ACT TO IDENTIFY ITEMS THAT COULD BE BROUGHT UP IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 139514

BILATERAL CONTEXT. YOU SHOULD ALSO REVIEW CABLED ACCOUNTS OF BILATERAL EXCHANGES IN OTHER EASTERN EUROPEAN COUNTRIES WHICH MIGHT CONTAIN SUBJECTS WHICH YOU COULD RAISE WITH HOST GOVERNMENT IN THE CONTEXT OF CSCE AND FINAL ACT PROVISIONS. WE WILL ALSO WELCOME ANY THOUGHTS YOU MAY HAVE ON LEVEL, TIMING AND FREQUENCY OF APPROACHES.

4. AS IN PAST DEMARCHES WE SHOULD COUCH APPROACH IN POSITIVE TERMS. WE WILL ALSO WISH TO STRESS THAT THE WAY TO LESSEN THE POSSIBILITY OF CONFRONTATION AT BELGRADE IS TO MAKE MEANINGFUL IMPLEMENTATION PROGRESS TO GIVE LIFE TO THE FINAL ACT PROVISIONS. WE WILL ALSO WISH TO POINT OUT THAT DEMARCHE CONTINUES PROCESS OF DISCUSSIONS ON SUBJECTS WHERE IMPLEMENTATION CAN BE ACHIEVED, AND THAT WE ANTICIPATE THIS PROCESS WILL CONTINUE.

5. FOR NATO: DRAWING ON PARAS 1 AND 2 ABOVE, YOU SHOULD INFORM THE ALLIES THAT WE ARE PLANNING AT LEAST ONE MORE ROUND OF IMPLEMENTATION DEMARCHES BEFORE MAIN BELGRADE

MEETING, AND URGE THEM TO CONSIDER SIMILAR ACTION.

6. FOR BERLIN; DEPARTMENT BELIEVES APPROACH TO GDR SHOULD BE PRESENTED AS REPLY TO EAST GERMAN DEMARCHE OF MAY 12. EMBASSY COMMENTS ON GDR "NON-PAPER" (BERLIN 6127) PROVIDE EXCELLENT BASIS FOR REPLY. HOWEVER, WE WOULD ALSO APPRECIATE EMBASSY'S COMMENTS ON OTHER SPECIFIC POINTS OF CSCE IMPLEMENTATION WHICH SHOULD BE RAISED WITH THE GDR AS WELL AS COMMENTS ON GENERAL APPROACH TO IMPLEMENTATION WHICH SHOULD BE INCLUDED IN US DEMARCHE.

CHRISTOPHER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 139514
ORIGIN EUR-04

INFO OCT-01 ISO-00 /005 R

66011
DRAFTED BY:EUR/RPM:JGHUFF
APPROVED BY:EUR/RPM:JKORNBLUM
-----009320 210330Z /13

P 210054Z JUL 77
FM SECSTATE WASHDC
TO AMEMBASSY SOFIA PRIORITY

C O N F I D E N T I A L STATE 139514

FOLLOWING REPEAT STATE 139514 ACTION MOSCOW BERLIN BUCHAREST
BUDAPEST PRAGUE WARSAW NATO INFO BELGRADE ALL ANTO CAPS USBERLIN
HELSINKI STOCKHOLM DULUN BERN VIENNA DATED JUN 16:

QTE: C O N F I D E N T I A L STATE 139514

E.O. 11652:GDS

TA : PFOR, CSCE

SUBJECT: CSCE IMPLEMENTATION DEMARCHE TO HOST GOVERNMENT

BELGRADE ALSO FOR USDEL CSCE

1. SINCE SIGNING OF CSCE FINAL ACT IN AUGUST 1975, WE HAVE
ON NUMEROUS OCCASIONS ENCOURAGED HOST GOVERNMENTS TO

IMPLEMENT FINAL ACT PROVISIONS BY MAKING PROGRESS ON
BILATERAL ISSUES OF INTRINSIC INTEREST TO US IN THE VARIOUS
AREAS THAT FALL UNDER THE HELSINKI ACCORDS. IN DOING SO,
WE HAVE RELIED PRIMARILY ON THE JUDGEMENT OF MISSIONS IN
THE FIELD AS TO WHAT ISSUES SHOULD BE PURSUED ACCORDING TO
THE LOCAL SITUATION AND THE STATE OF OUR RELATIONS WITH
THE HOST GOVERNMENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 139514

2. A MODEST AMOUNT OF IMPLEMENTATION HAS BEEN ACHIEVED IN
THE TWO YEARS SINCE HELSINKI BUT A GREAT DEAL MORE IS
NEEDED. AS THE CSCE PREPARATORY MEETING OPENS IN BELGRADE,
WE BELIEVE WE MAY BE ENTERING A PERIOD WHERE MORE IMPLE-
MENTATION PROGRESS IS POSSIBLE. THE SOVIETS AND EASTERN
EUROPEANS ARE OBVIOUSLY CONCERNED THAT THEIR IMPLEMENTATION
RECORDS WILL BE CRITICIZED AT THE MAIN FOLLOW-UP MEETING
WHICH WILL PROBABLY BEGIN IN LATE SEPTEMBER-EARLY OCTOBER.

IN THE INTERVENING MONTHS, AND EVEN AFTER THE MAIN MEETING
STARTS, WE SHOULD THEREFORE TAKE FURTHER STEPS TO URGE
IMPLEMENTATION ON SPECIFIC ISSUES.

3. BY JUNE 30, WE NEED TO HAVE YOUR VIEWS ON WHAT ISSUES
WE SHOULD RAISE IN ANOTHER ROUND OF IMPLEMENTATION
DEMARCHES WITH THE HOST GOVERNMENTS IN THE VARIOUS AREAS
COVERED BY THE FINAL ACT, WITH PARTICULAR ATTENTION TO
HUMAN RIGHTS RELATED SUBJECTS IN BASKET III. IN CONSIDERING
ISSUES, YOU SHOULD REVIEW MATTERS WHICH HAVE BEEN DISCUSSED
IN PREVIOUS BILATERALS AND CAREFULLY REVIEW PROVISIONS OF
FINAL ACT TO IDENTIFY ITEMS THAT COULD BE BROUGHT UP IN
BILATERAL CONTEXT. YOU SHOULD ALSO REVIEW CABLED ACCOUNTS
OF BILATERAL EXCHANGES IN OTHER EASTERN EUROPEAN COUNTRIES
WHICH MIGHT CONTAIN SUBJECTS WHICH YOU COULD RAISE WITH
HOST GOVERNMENT IN THE CONTEXT OF CSCE AND FINAL ACT
PROVISIONS. WE WILL ALSO WELCOME ANY THOUGHTS YOU MAY HAVE
ON LEVEL, TIMING AND FREQUENCY OF APPROACHES.

4. AS IN PAST DEMARCHES WE SHOULD COUCH APPROACH IN
POSITIVE TERMS. WE WILL ALSO WISH TO STRESS THAT THE WAY
TO LESSEN THE POSSIBILITY OF CONFRONTATION AT BELGRADE
IS TO MAKE MEANINGFUL IMPLEMENTATION PROGRESS TO GIVE LIFE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 139514

TO THE FINAL ACT PROVISIONS. WE WILL ALSO WISH TO POINT
OUT THAT DEMARCHE CONTINUES PROCESS OF DISCUSSIONS ON

SUBJECTS WHERE IMPLEMENTATION CAN BE ACHIEVED, AND THAT WE ANTICIPATE THIS PROCESS WILL CONTINUE.

5. FOR NATO: DRAWING ON PARAS 1 AND 2 ABOVE, YOU SHOULD INFORM THE ALLIES THAT WE ARE PLANNING AT LEAST ONE MORE ROUND OF IMPLEMENTATION DEMARCHES BEFORE MAIN BELGRADE MEETING, AND URGE THEM TO CONSIDER SIMILAR ACTION.

6. FOR BERLIN; DEPARTMENT BELIEVES APPROACH TO GDR SHOULD BE PRESENTED AS REPLY TO EAST GERMAN DEMARCHE OF MAY 12. EMBASSY COMMENTS ON GDR "NON-PAPER" (BERLIN 6127) PROVIDE EXCELLENT BASIS FOR REPLY. HOWEVER, WE WOULD ALSO APPRECIATE EMBASSY'S COMMENTS ON OTHER SPECIFIC POINTS OF CSCE IMPLEMENTATION WHICH SHOULD BE RAISED WITH THE GDR AS WELL AS COMMENTS ON GENERAL APPROACH TO IMPLEMENTATION WHICH SHOULD BE INCLUDED IN US DEMARCHE.

CHRISTOPHER UNQTE VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEMARCHE, TREATY COMPLIANCE, COLLECTIVE SECURITY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 16-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE139514
Document Source: CORE
Document Unique ID: 00
Drafter: JHMADDEN; JGHUFF
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770215-0041
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770649/aaaabrao.tel
Line Count: 242
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 23c27c7b-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 30-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2123503
Secure: OPEN
Status: NATIVE
Subject: CSCE IMPLEMENTATION DEMARCHE TO HOST GOVERNMENT BELGRADE ALSO FOR USDEL CSCE
TAGS: PFOR, CSCE
To: MOSCOW BERLIN MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/23c27c7b-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009